

PUBLIC WORKS RECORDS

DEPT. OF INTERIOR: BUREAU OF PUBLIC WORKS (1845 - June 1900)

Laws enacted in 1845 and 1846 established the Department of Interior to manage the Kingdom of Hawaii's internal affairs.

One of the responsibilities of the Department of Interior, which was headed by the Minister of Interior, was the management and supervision of internal improvements undertaken by the Hawaiian government.

The Minister of Interior had the authority, with the approval of the King in Privy Council, to appoint a Superintendent of Public Works to assist him in directing the Kingdom's internal improvements.

In the pre-Territorial Government period, the Superintendent of Public Works, as the executive in charge of the Bureau of Public Works, was responsible for government buildings, prisons, pounds, harbors, piers, wharves, lighthouses, beacons, sewage systems, electric lights, and certain road and bridges.

The Superintendent of Public Works was also responsible for constructing public laundries and wash houses, acquiring and preserving heiaus and puuhonuas or the sites and remains, and producing surveys, maps and plans of government lands, harbors and internal improvements, as needed by the public. (See Departmental Manual for a description of the Hawaii Government Survey Records 1870-1915)

The varied duties of the Superintendent of Public Works were not all assigned at the same time.

Many of the pre-Territorial Government public works records are in the Department of Interior files. (See Departmental Manual for a complete list of Department of Interior files)

It is to be noted that from 1855-1857 the Bureau of Public Improvement was a part of the Department of War. It then, once again, became a part of the Department of Interior.

TERRITORIAL DEPARTMENT OF PUBLIC WORKS: 1900-1913*

The Organic Act for the Territory of Hawaii, which became effective in June 1900, abolished the office of the Minister of Interior (Section 8) and empowered the Governor of Hawaii, with the consent of the Territorial Senate, to appoint a Superintendent of Public Works for the Territory of Hawaii (Section 80).

*Most of the Territorial Public Works files in the possession of the State Archives are for the period from 1900-1913. A few documents are dated after 1913.

Section 75 of the Organic Act, which deals with the duties of the Superintendent of Public Works, reads as follows:

"That there shall be a superintendent of public works, who shall have the powers and duties of the superintendent of public works and those of the powers and duties of the minister of interior which relate to streets and highways, harbor improvements, wharves, landings, water-works, railways, electric light and power, telephone lines, fences, pounds, brands, weights and measures, fires and fireproof buildings, parks and cemeteries, and other grounds and lands now under the control and management of the minister of the interior, and those of the powers and duties of the minister of finance and collector-general which relate to pilots and harbor masters under the laws of Hawaii, except as changed by this Act and subject to modification by the legislature. In said laws the word "legislature" shall be substituted for "councils" and the words "circuit court" for "the Hawaiian Postal Bank."

The Report of the Superintendent of Public Works to the Legislature for the year ending June 30, 1902, contains a detailed description of the Department of Public Works. The following information on the organization of the Department of Public Works, as it then existed, is from that report.

The Superintendent of Public Works was the department head. Besides those duties previously mentioned, he was responsible for hiring department employees and directing "the management and duties of the Bureaux and Divisions of the Department."

The Assistant Superintendent of Public Works was responsible for the management of "various lines of public improvements." He disbursed funds for work he supervised and it was also "within his province" to suggest to the Superintendent ideas for improvement projects.

The Chief Clerk supervised the department's clerical staff.

Bureau of Water Works: The Superintendent of Water Works had "general charge and supervision of the water supply of the City of Honolulu, Island of Oahu." He regulated water rates, hours for irrigation and other matters relating to water consumption.

Separate water bureaux, whose chiefs reported directly to the Department office, were located on the Island of Hawaii at Hilo and Laupahoehoe, on Maui at Wailuku and Kahului and at Koloa, Kauai.

Bureau of Honolulu Roads: The Road Supervisor for the District of Kona, Island of Oahu, managed the construction and maintenance of streets, roads, highways and bridges in his district. He was also responsible for quarries.

Bureau of Road Boards: Semi-independent road boards were responsible for the construction and maintenance of roads, bridges and public highways in their taxation districts. (For more information, see page 6 of this report.)

Bureau of Harbor Master: The Harbor Masters' duties were to anchor, moor, and make fast all vessels in the harbors. They also collected wharfage, documented arrivals and departures of all vessels and distributed port regulations to each vessel's commanding officer.

Bureau Board of Fire Commissioners: This three-member board was charged with the general care and supervision of the Fire Department.

Bureau Clerk of Markets: This Bureau collected market fees and fines; designated uses and purposes of stall and stands; prescribed rules and regulations regarding cleanliness of stalls and stands; and inspected weights and measures used by these businesses.

Bureau Electrical Inspector: This Bureau prepared maps showing street locations of electrical circuits; chose electrical safety devices; had the authority to approve installation of isolated electrical plants; prepared plans, specifications and contracts for the purchase and installation of governmental electrical construction on public roads and highways.

Bureau Territorial Electric System: This Bureau managed the government-owned electric system and lighting circuits. Supervision of the fire and police telegraph and alarm system was one of this bureau's other duties.

Bureau Garbage and Excavator Service: This Bureau was responsible for the daily garbage collection in the city (Honolulu). It also was responsible for "the distribution of the excavator services as required by the public."

Bureau House Numbering: This Bureau enforced the rules and regulations promulgated by the Superintendent of Public Works relating to the official numbering of houses and buildings in the city of Honolulu.

In the period from 1900-1913, the legal powers and duties of the Superintendent of Public Works were radically changed. The following is a chronological list of some of the laws that affected the duties of the Territorial Superintendent of Public Works.

1901 - Act 7: This act authorized the Superintendent of Public Works to name all streets, roads and lanes in the district of Honolulu.

1901 - Act 8: This law assigned the job of numbering of buildings in Honolulu to the Superintendent of Public Works.

1904 - Act 6: The Superintendent of Public Works was assigned the duty to direct and superintend the cleaning of Honolulu's public streets, remove and dispose of garbage, clean cesspools and make connections of premises with Honolulu's public sewer.

1905 - Act 39: County Act - This act turned over to the respective County Board of Supervisors the power to "open, construct, maintain and close up public streets, highways, roads, alleys, trails and bridges within its boundaries." However, no street, highway, road or bridge could be constructed without the location, grade and method of an material to be used in the construction first receiving the approval of the Superintendent of Public Works. Act 39 also authorized the counties to "construct, purchase, take or lease or otherwise acquire building for County purposes, sewers, pumping stations, waterworks, including reservoirs, wells, pipelines and other conduits."

1905 - Act 21: This act amended Act 6 of 1904 to include any city, town or village in the Territory of Hawaii.

1905 - Act 93, Section 3: Road Taxes were to be paid out by the Territorial Treasurer to the appropriate County Treasurers.

1905 - Act 9: The Superintendent of Public Works was authorized to provide U.S. flags to schools and courts in the Territory.

1905 - Revised Laws, Section 250: As affirmed by Hawaii's Supreme Court, the Superintendent of Public Works was authorized to issue patents for lands under the control of his Department.

1907 - Act 67: This act extended the power of eminent domain to the counties.

1907 - Act 118: This act incorporated the City and County of Honolulu.

1907 - Act 125: The board of supervisors of each county was authorized to build and maintain animal pounds.

1909 - Act 100: Additional County Functions - This act assigned to the counties the powers to: establish and maintain waterworks and sewerworks; collect rates for water supplied for use of sewers; place signs on bridges as required by law; take over from the Territory existing waterworks systems; and build schools, court houses, hospitals and jails.

1909 - Acts 105 & 112: Honolulu Water Works - These two acts empowered the Superintendent of Public Works to set water and sewer rates and install water meters in order to make the Honolulu Water & Sewer Works financially self-sufficient.

1909 - Act 33: Money was made available to the Superintendent of Public Works to conduct hydrographic surveys.

1909 - Act 79: This act made the City and County (Honolulu) responsible for regulating where noisome trades or manufacturers could be constructed.

1909 - Act 98: Relating to Powers and Duties of the Boards of Supervisors - The Counties were to make and enforce ordinances covering all local police matters and all matters of sanitation, inspection of building, condemnation of unsafe structures, plumbing, sewers, dairies, milk, fish, cemeteries, burying grounds, internment of the dead and morgues and the collection and disposition of rubbish and garbage.

1911 - Act 80: This act added the installation of water meters to the list of County functions.

1911 - Act 13: The control of construction and maintenance of sidewalks was transferred to the Counties.

1911 - Act 81: Testing of weights and measures was transferred to the pervue of the sheriff of each County.

1911 - Act 163: This act created a Board of Harbor Commissioners to control all territorial harbors. This five-member commission was to be chaired by the Superintendent of Public Works as an ex-officio member.

1911 - Act 58: Livestock brands were to be registered by the County or City and County sheriff.

1911 - Act 100: All public parks and public recreation grounds in the Territory, with the exception of Kapiolani Park and Makiki Park or Reservation, were transferred to the control of the board of supervisors of the respective counties.

1913 - Act 107: Supervision, charge and control of public streets and highways transferred from the Superintendent of Public Works to the County board of supervisors (included the authority to name streets).

1913 - Act 97: This act amended Act 67 of the Laws of 1907 by extending the counties' power of eminent domain to include obtaining private property for public schools, hospitals, jails, court houses, police and fire stations, city halls, office and other public buildings, cemeteries, parks and playgrounds.

1913 - Act 135: The duties of the Superintendent of Public Works regarding supervision of utility companies were transferred to a public utilities commission.

1913 - Act 136: Government supervision of the Honolulu Rapid Transit shifted from the Superintendent of Public Works to the Board of Supervisors of the City and County of Honolulu.

1913 - Act 138 & 139: As a result of these acts, the Honolulu Water and Sewer Works Fund transferred on June 30, 1914, from the Territory of Hawaii to the City and County of Honolulu.

1913 - Act 56: The Board of Agriculture & Forestry was authorized to create and maintain a division of hydrography.

A ¹⁹⁰³ ~~1904~~ Presidential ^{Proclamation} ~~Executive Order~~ transferred control of lighthouses in the Hawaiian Islands to the Federal Government.

These various actions, from 1900-1913, shifted many of the duties delegated to the Superintendent of Public Works by the Organic Act of 1900 to the County governments, the Federal government and other departments within the Territorial government, greatly narrowing the scope of the Superintendent of Public Works' duties.

John A. McCandless was appointed as the first Territorial Superintendent of Public Works on June 14, 1900, succeeding William E. Rowell, who has served from August 1, 1887. Upon McCandless' appointment, Rowell became Assistant Superintendent of Public Works.

McCandless served as Superintendent of Public Works from June 14, 1900 - May 4, 1901 and was followed by: James H. Boyd (May 4, 1901 - December 2, 1902); Henry E. Cooper (December 6, 1902 - November 18, 1903); C.S. Holloway (November 25, 1903 - November 1, 1907); Marston Campbell (November 1, 1907 - November 1, 1912); Herbert K. Bishop (November 1, 1912 - May 2, 1913) and J.W. Caldwell (May 2, 1913 - August 15, 1914).

ROAD BOARDS AND THE HONOLULU SUPERVISOR OF ROADS

On November 25, 1887, King Kalakaua signed into law a bill "to amend the law concerning Road Supervisors and the disposition of the Road Tax, and to establish local road boards, and define their duties." This act created semi-autonomous road boards which were to build and maintain all roads, bridges and public highways within their respective districts.

The 1887 law authorized the Minister of Interior to appoint "three competent residents" to compose each respective road board. In subsequent years, road board members were elected (1890), appointed by the Minister of Interior "in the event of a failure to elect" (1893-94 Laws) and, finally, appointed by the Governor (Organic Act, 1900).

Road boards were established in every taxation district in the Hawaiian Islands, except in Honolulu (Kona district, Island of Oahu) (1887 Laws and 1893-94 Laws - Act 65).

The Superintendent of Public Works rendered such assistance as required by the respective road boards in designing and making specifications for bridges, or the execution of any engineering work. Road tax funds were paid out only by drafts through the Department of Public Works upon the order of the chairm of the road board and signed by one other member of the respective road board. At the end of each quarter, the chairman of each road board sent to the Superintendent of Public Works a detailed statement of the work done in his district during the quarter and also a detailed financial statement, setting forth all receipts and expenditures, accompanied by vouchers for all expenditures.

Under certain specific conditions, road could be constructed without involving the road boards. Act 82, 1890 Laws, stated that any new roads or bridges, the construction of which were funded by appropriations outside of the road taxes, could be constructed by the Minister of Interior (in subsequent years, the Superintendent of Public Works) without reference to the district road boards.

As a result of Act 65, 1893-94 Laws, the Superintendent of Public Works replaced the Minister of Interior as the authority who appointed a road supervisor for the district of Kona, Oahu (Honolulu). The Honolulu Road Supervisor, who was under the supervision and control of the Superintendent of Public Works, expended the road taxes and monies appropriated by the Legislature for the district of Kona, Oahu.

The road boards and the Honolulu Road Supervisor functioned until their duties were assumed by the County governments.

Inventory of Public Works Records: Summary

I. Superintendent of Public Works

A. Pre-Territorial Government Period

Most of the records for the pre-Territorial Government period consists of incoming and outgoing correspondences for the years 1884 through June 1900. The incoming correspondences are in legal-size folders filed chronologically (metal file cabinets, row F-24). The outgoing correspondences are bound in numbered letterbooks (shelf S-6).

Julius H. Smith served as Superintendent of Public Works from 1884 to August 1887. He was succeeded by William E. Rowell who served from August 1887 to June 1900.

Some of the incoming correspondence from this period, which overlap into the Territorial period, are interfiled, by subject, with folders for the Territorial years, 1900-1904 (F-24).

B. Territorial Department of Public Works

1. 1900-1904: Incoming correspondences are arranged alphabetically by subject (F-24). This record grouping includes a few folders for the period prior to 1900-1904.
2. 1900-1904: Outgoing correspondences are in bound letterbooks. Each letterbook has an index listing the letters by the names of the correspondents (S-6).
3. 1905-1913: Incoming and outgoing letters arranged alphabetically by subject - Most subject headings are for titles of government offices or officials, such as "Governor" and "Surveyor, Government".
4. 1905-1913: Incoming and outgoing letters arranged alphabetically by the name of the correspondent (F-24).
5. Correspondences between the Superintendent of Public Works and the Assistant Superintendent of Public Works.
 - a. 1905-1907: These letters are numbered and arranged in chronological order. There are indices listing the letters in numerical sequence, with brief descriptions of each letter, in the file folders (F-24).
 - b. 1911-1913: These letters are arranged chronologically (F-24).

II. Assistant Superintendent of Public Works: Territorial Period

- A. 1900-1905: Incoming letters are arranged chronologically in legal-size folders (F-24).
- B. 1900-1905: Outgoing letters are bound in 17 letterbooks (shelf S-6).

C. Letters from the Superintendent of Public Works

1. June 1901 - June 1905: These letters are in legal-size folders filed chronologically (F-24).
2. 1905-October 1907: These letters are numbered 1-936. There are lists that describe the letters (F-24).

Many of the correspondences between the Superintendent and Assistant Superintendent of Public Works that are in the Assistant Superintendent's files are duplicated in the Superintendent's files.

III. Road Boards and the Honolulu Road Supervisor

- A. Pre-Territorial Governor Period: Correspondences between the Minister of Interior and road boards and the Honolulu Road Supervisor (F-24).
- B. Territorial Period: Correspondences with the semi-autonomous road boards (F-24).

IV. Miscellaneous

- A. Correspondences with P.H. Treadway, Superintendent of Public Works for Lahaina, Maui, for the years 1851-1855 (F-24).
- B. Miscellaneous correspondences 1848-1898: 18 folders of letters that seem to have once been part of the Department of Interior's files (F-24).
- C. Miscellaneous correspondences 1900-1915 (F-24).
- D. "Miscellaneous: Jumbo Files" - series of miscellaneous letters and documents: Prior to the compilation of this report, an attempt was made to arrange certain Public Works records. These documents were grouped by subject and then numbered. An index was compiled to use with these documents which were then stored in "jumbo" boxes. These documents are now in legal-size file folders (F-24).
- E. Miscellaneous Construction Blueprints & Proposals (F-24).
- F. Miscellaneous letterbooks, ledgers and other bound volume (S-6) and (S-17).

NOTE: Researchers who are interested in Public Works records should also read the annual reports of the Minister of Interior and the Superintendent of Public Works to the Legislature.

For more information about records in the State Archives, of government agencies and/or officials who dealt with Public Works officials, such as the Attorney General, the Governor of Hawaii, and the Hawaii Government Survey, consult the Archives' Departmental Manuals and other written finding aids.

CONTAINER LIST

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- I. Superintendent of Public Works
 A. Letters to Superintendent of Public Works: May 1884- May 1900
 May 5, 1884 - December 2, 1885
 April 28, 1885 - December 26, 1885
 March 18, 1886 - August 25, 1886
 June 6, 1887 - December 30, 1887
 April 22, 1886 - January 7, 1888
 [May, 1888] not in order - primarily Kauai
 January 5, 1888 - August 30, 1888
 September 1, 1888 - December 28, 1888
 January 3, 1889 - February 28, 1889
 March 1, 1889 - April 30, 1889
 May 1, 1889 - June 30, 1889
 July 1, 1889 - August 31, 1889
 September 3, 1889 - October 31, 1889
 November 1, 1889 - December 31, 1889
 January 1, 1890 - February 28, 1890
 March 1, 1890 - April 30, 1890
 May 1, 1890 - July 31, 1890
 August 2, 1890 - December 31, 1890
 January 1, 1891 - April 30, 1891
 May 1, 1891 - August 31, 1891
 September 1, 1891 - December 31, 1891
 January 2, 1892 - May 30, 1892
 June 1, 1892 - December 28, 1892
 January 6, 1893 - May 23, 1893

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- June 2, 1893 - August 31, 1893
 September 1, 1893 - December 30, 1893
 January 1, 1894 - April 28, 1894
 May 1, 1894 - August 31, 1894
 September 1, 1894 - October 31, 1894
 November 1, 1894 - December 31, 1894
 January 1, 1895 - February 28, 1895
 March 2, 1895 - April 30, 1895
 May 1, 1895 - June 30, 1895
 July 1, 1895 - August 30, 1895
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I. Superintendent of Public Works

A. Letters to Superintendent of Public Works: May 1884 - May 1900

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October 1, 1896 - November 30, 1896
December 1, 1896 - December 31, 1896
January, 1897
February, 1897

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April, 1897
May, 1897
June, 1897
July, 1897
August, 1897
September, 1897
October, 1897
November 1897
December 1897
January 1898
February 1898
March 1898
April 1898
May 1898
June 1898
July 1898
August 1898
September 1898
October 1898
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December 1898

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March 1899
April 1899
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September 1899

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- A. Letters to Superintendent of Public Works: May 1884 - May 1900
 - DAGS 7-4 October 1899
 - November 1899
 - December 1899
 - W. E. Rowell, January 2, 1900 - May 18, 1900
 - January, 1900
 - February, 1900
 - DAGS 7-5 March, 1900
 - April, 1900
 - May, 1900

- B. May - June 1900: Letters to W. E. Rowell - 2 folders that overlap the period that Rowell served as Superintendent of Public Works and later as Assistant Superintendent of Public Works.
 - May 18, 1900 - July 29, 1900
 - June 1900
- C. Interior Department (Public Works) Letterbooks 1885-1900: 2 sets of letterbooks, original and typescript.

<u>Typescript</u>	<u>Date</u>	<u>Original</u>
DAGS 7 Vol. 1 ts	12/17/1885 - 10/20/1888	DAGS 7 Vol. 1
DAGS 7 Vol. 2 ts	3/14/1889 - 3/30/1894	DAGS 7 Vol. 2
DAGS 7 Vol. 3 ts	4/2/1894 - 7/2/1895	DAGS 7 Vol. 3
DAGS 7 Vol. 4 ts	7/2/1895 - 10/6/1896	DAGS 7 Vol. 4
DAGS 7 Vol. 5 ts	10/6/1896 - 6/16/1897	DAGS 7 Vol. 5
DAGS 7 Vol. 6 ts	6/16/1897 - 1/4/1898	DAGS 7 Vol. 6
DAGS 7 Vol. 7 ts	1/6/1898 - 9/27/1898	DAGS 7 Vol. 7
DAGS 7 Vol. 8 ts	9/27/1898 - 3/24/1899	DAGS 7 Vol. 8
DAGS 7 Vol. 9 ts	3/27/1899 - 8/15/1899	DAGS 7 Vol. 9
DAGS 7 Vol. 10 ts	8/15/1899 - 12/21/1899	DAGS 7 Vol. 10
DAGS 7 Vol. 11 ts	12/22/1899 - 5/11/1900	DAGS 7 Vol. 11
DAGS 7 Vol. 12 ts	5/12/1900 - 12/11/1900	DAGS 7 Vol. 12

- D. Incoming correspondence: arranged by subject: 1900-1904
 - DAGS 7-5 Accounts Payable: March, 1900 - August, 1902
 - Accounts Payable: September, 1902 - December, 1904
 - Accounts Receivable: 1901 - 1903
 - Agriculture and Forestry: 1903 - 1905
 - Animal Inspector: 1903 - 1904 (see also Veterinarian)
 - Application For Positions: No Date, 1886 - 1887, 1900
 - Application For Positions: 1901 - 1902

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D. Incoming correspondence: arranged by subject: 1900-1904

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Application For Positions: 1904
Appointments and Resignations: January, 1900 - December, 1904
Attorney General: 1900 - 1904
Auditor: October, 1900 - May, 1903
Bishop Estate: 1900 - 1901
Bishop Estate: 1902 - 1903
Bishop Estate: 1904
Buildings, Government: No Date, 1894, 1899, 1900
Buildings, Government: 1901
Buildings, Government: 1902
Buildings, Government: 1903
Buildings, Government: January - March, 1904
Buildings, Government: April - June, 1904
Buildings, Government: July - September, 1904
Buildings, Government: October - December, 1904
Building Permits: 1900 - 1904

DAGS 7-6

Cablegrams and Wireless Messages: Sep. 1903 - Dec. 1904
Camps, Relief: Letters and Statements, No Date, 1894 - 1895
Camps, Relief: Kakaako and Waiakamilo, January - March, 1900
Camps, Relief: Kakaako and Waiakamilo, April, 1900
Camps, Relief: Kakaako and Waiakamilo, May - December 1900
Camps, Relief: Kakaako and Waiakamilo, 1901 - 1902
Camps, Relief: Waiakamilo, January - August, 1903
Camps, Relief: Waiakamilo, September, 1903 - March, 1904
Cemetery: July, 1900 - July, 1903
Cemetery: August, 1903 - June, 1904
City Numberer (Honolulu): 1902-1903
Contracts: 1900 - 1904
Contract Bonds: May, 1901 - December, 1904
Conveyances, Registrar of: 1900 - 1904
Crematory: No Date, 1900 - 1902
Customs, Collector of: 1900 - 1903
Equipment and Supplies: 1900 - 1904
Excavator: 1900 - 1904
Experiment Station: 1901 - 1904
Fence Commissioners: 1897 - 1904
Fire & Police Alarms: 1901 - 1902
Fire Department: No Date, 1900 - 1901

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 Harbormaster, Honolulu: 1894 - 1901
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 Harbormaster, Honolulu: 1903
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 Honolulu Rapid Transit: 1900 - 1903
 Inventories: Hawaii, 1903 - 1904
 Inventories: Kauai, Molokai, Lanai and Niihau, 1903 - 1904
 Inventories: Maui, 1903 - 1904
 Inventories: Oahu, No Date, 1900 - 1902
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D. Incoming correspondence: arranged by subject: 1900-1904

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Laundries: 1898 - 1899
Laundries: 1900 - 1902

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Lights - Hilo: 1901 - 1904
Lights - Honolulu: 1900 - April, 1902
Lights - Honolulu: May - August, 1902
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Oil Tanks and Pilots: Oahu, Hawaii, Maui: 1904
Permits by Public Works: January 22, 1896 - November 25, 1904
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 Realizations and Requisitions: 1897 - 1898
 Realizations and Requisitions: 1899
 Realizations and Requisitions: 1900 - 1901
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 Roads - Hawaii: January, 1902
 Roads - Hawaii: February, 1902
 Roads - Hawaii: March, 1902
 Roads - Hawaii: April, 1902
 Roads - Hawaii: May, 1902
 Roads - Hawaii: June, 1902
 Roads - Hawaii: July, 1902
 Roads - Hawaii: August - September, 1902
 Roads - Hawaii: October - November, 1902
 Roads - Hawaii: December, 1902
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D. Incoming correspondence: arranged by subject: 1900-1904

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 Roads - Hawaii: June, 1904

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 Roads - Kauai: May - August, 1902
 Roads - Kauai: September - December, 1902
 Roads - Kauai: January - February, 1903
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- E. Correspondence by subject (incoming & outgoing): 1905-1907
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- A. Minister of Interior: Correspondence with Honolulu Road Supervisor
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